

# **Report of the Strategic Director of Environment and Sport to the meeting of the Bradford East Area Committee to be held on Thursday 24<sup>th</sup> November 2016**

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**O****Subject:**

Youth provision and needs across Bradford East area.

**Summary statement:**

This report adds detail to the report provided by the Youth Service presented to the Area Committee in June 2016. It gives more information about youth provision from voluntary and community providers and discusses needs and gaps in services and how these are being addressed.

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**Overview & Scrutiny Area:**  
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## **1. SUMMARY**

- 1.1 This report adds detail to the report provided by the Youth Service presented to the Area Committee in June 2016. It gives more information about youth provision from voluntary and community providers and discusses needs and gaps in services and how these are being addressed.

## **2. BACKGROUND**

- 2.1 Bradford East Area Committee received a report on the work of the Youth Service in June 2016. Members asked that more information on young people's needs and current provision be brought to a future meeting for consideration.
- 2.2 Appendices A to F give detail of existing provision, of the needs of young people and a demographic breakdown of 12 to 19 year olds showing education and training, on a ward by ward basis. This information has been identified from work with young people, from partner organisations, through youth workers' observations and from Bradford Children's Services IYSS database.
- 2.3 Youth work is incredibly varied and one part of the Youth Service's remit until 31<sup>st</sup> October was with NEET young people (Not in Education, Employment and Training).

### **NEET WORK**

- 2.4 Bradford East youth workers worked with 49 Tier 1 NEET young people between the period 1<sup>st</sup> September - 31<sup>st</sup> October 2016.
- 2.5 These young people all had individual assessments and action plans drawn up at the first meeting with youth workers. Youth workers aim to meet with the young person weekly to support them in identifying areas of interest, training, employment and opportunities that support their transitions from NEET to EET.
- 2.6 Initial contacts have at times been difficult. Workers will often make several visits to the registered address in attempts to make contact. Some of the young people have chaotic lifestyles and frequently change addresses and contact numbers so workers often have to contact other organisations (Youth Offending Team, Social Care, Families First etc.) with a view to making contact with a young person. It is not unusual to find a young person has moved out of the area, and some young people are not willing to work with the youth worker. Young people may be homeless, have mental health issues, have drug or alcohol misuse issues or be involved in the criminal justice system, and these issues often present a barrier to their successful transition to EET. These primary needs need to be addressed before the young person is in a position to begin to think about education, training and employment.
- 2.7 The table below displays the outcomes of Tier 1 young people supported by the Bradford East team in comparison to other Constituency areas over the period 1<sup>st</sup> September - 31<sup>st</sup> October 2016.

	East	Keighley	Shipley	South	West
Number of T1 NEET	49	39	18	27	57
EET destination	18	9	5	12	15
Seeking Jobs/Training	12	5	3	2	15
Not active NEET	4	5	1	1	1
Moved out of the area	1	4	2	0	2
Over age	6	14	6	9	16
Lost contact	8	2	1	3	8

2.8 The Tier 1 NEET case loads were transferred to Prospects as of 31 October 2016.

### **ONE TO ONE SUPPORT**

2.9 Bradford East has higher levels of referrals to the CSE (Child Sexual Exploitation) Hub, with Ravenscliffe and Bradford Moor wards amongst the highest in the district. It is planned that youth workers will be taking on referrals from the CSE Hub. The Youth Service safeguarding lead is currently working with the Hub to develop a referral system. Youth workers will work with young people on a one to one basis to address challenges they face and to steer them away from environments which leave them vulnerable. They will seek to engage them in positive activities.

2.10 Some young people become involved in anti-social behaviour. Several approaches are employed to improve behaviour. For instance, small group work where young people can address anger issues and 3 strikes system and reward systems. While this has worked for some young people, others need a one to one approach. Time is spent with young people identifying the root cause of the behaviour, looking at what is acceptable and not acceptable and drawing up strategies to manage negative emotions. There has also been a marked increase in home visits to parents in a bid to manage difficult and anti-social behaviour. See Appendix G for Police figures relating to Bradford East anti-social behaviour interventions.

### **PARTNERSHIP WORK**

2.11 Youth workers have developed numerous partnerships across Bradford East in the last 12 months to give young people the best service possible. These have included use of Council-owned premises, workers running sessions in premises owned by other organisations and joint projects with other organisations. See table below for more information.

<b>Free use of premises to run Youth service sessions</b>	
<b>Organisation</b>	<b>Comment</b>
Women's Zone	Use of the whole building to run weekly Young Women's Group (due to start end of November).
Inspired Neighbourhoods	Free use of Greenwood Centre to run weekly open access youth session.

Bradford Trident	Free use of Parkside sport hall to run weekly sports sessions.
Equity Partnership	Free use of Equity Centre 2 evenings a week to run Sound and Phoenix - LGBT and Transgender youth groups.
Karmand centre	Free use of space for open access session.
<b>Non youth service staff supporting Youth Service sessions</b>	
<b>Organisation</b>	<b>Comment</b>
Laco project	A worker from the Laco project works at the Thursday open access session at Laisterdyke Centre to support the high numbers of Eastern European young people using the provision.
Play Network	A worker from Play Network runs the junior session with a youth work staff member and volunteers at Springfield Centre.
On in a Million	A worker from One in a Million works alongside a youth worker and volunteers to run the goals football session in Bolton and Undercliffe.
Equity Partnership	Provides a worker to run Phoenix, the Transgender Youth group every 2 weeks in the city centre.
Inspired Neighbourhoods	Literacy champion supporting youth workers to run 3 after school clubs per week.
<b>Youth Service staff supporting partner sessions</b>	
Goals	Youth worker leading goals session alongside One in A Million.
Sorted Church	Youth worker Supporting Sorted church session.
<b>Joint initiatives</b>	
<b>Organisation</b>	<b>Comment</b>
Bradford Moor Pass	Delivery with Youth Service staff of a 12 week programme targeting Eastern European young women with a focus on raising awareness around sexual exploitation.
Bradford Syrian Refugee Council	In partnership with youth workers, a community day was run to introduce young people to Youth Service

	provision with an aim of Syrian young people independently engaging in wider provision in the communities they live in.
Inspired Neighbourhoods	Youth workers worked alongside Inspired Neighbourhoods and Councillors to deliver a five week summer programme at Springfield Centre and Greenwood Centre. The programme targeted Year 6 students at risk of not engaging in Year 7. The programme focussed on transition to secondary school with key themes including respect and resilience.
Freedom Studios	Youth workers worked alongside Freedom studios to deliver a 12 week drama programme exploring life on Canterbury estate. The production was performed at Freedom Studios and later to Ward Councillors at a presentation evening.

## **VOLUNTEERING**

- 2.12 Volunteering is being built into the heart of youth work delivery across the Bradford East area. There is an active programme to recruit and train volunteers not only to work in Youth Service provision but also to support voluntary sector youth organisations. Volunteers undertake a minimum of two days training. Volunteering opportunities are bespoke to the needs of the individual with some people volunteering on a regular weekly basis while others volunteer as and when they are available.
- 2.13 We are encouraging young volunteers to run their own projects. In recognition that there is a shortfall in the numbers of African Caribbean young people volunteering, 8 young people aged 14 to 18 years of age have been recruited and trained as volunteers. In October the group ran an afternoon event for elders at Parkside Centre as part of Black History Month. They ran a quiz and served tea, sandwiches and cakes. They currently meet every two weeks to plan future projects.
- 2.14 A dozen young people undertook a 12 week volunteering course specifically to learn about setting up junior youth clubs for 8 -11 year olds. They now support Youth Service staff in delivering junior youth clubs in Ravenscliffe, Springfield and Laisterdyke.
- 2.15 In August, 9 adults underwent a two day training course. Five were from the Gateway and went on to volunteer at the Gateway Summer Scheme, the remaining 4 volunteered at Youth Service summer sessions and activities. The next volunteer training sessions are due to take place in the spring.

## **DISTRICT WIDE WORK**

- 2.16 The Bradford East youth work team run two district wide groups - Sound and Phoenix. Sound is a LGBT group, which runs on a weekly basis and Phoenix is a youth group for Transgender young people, which meets every 2 weeks. Both

youth groups engaged in East wide events including volunteer training, youth voice events and residential. The Phoenix group was launched in December last year and in February all full time Youth Service staff underwent a day's Trans Awareness training. Phoenix has been approached by schools to train their staff and set up friendship groups. In July this year, 12 school staff were trained and we are currently setting up a friendship group. Alongside this we are undertaking a health check to identify areas of improvement and to make services delivered for young people more inclusive of LGBT and Transgender young people. This work runs in partnership with the Equity Centre and has secured £10,000 funding to continue its development, from the work funded by the Bradford Youth Work commission (Bradford Council funding).

## **CONNECTING COMMUNITIES**

2.17 The diverse communities of Bradford East and the challenges diversity brings are mirrored in the youth provision across the area. In recognition of wider world issues, the youth work team planned a Connecting Communities programme. Connecting Communities is a range of events, sessions and activities which are curriculum-based. The concept is to bring young people from across the constituency together, build friendships, celebrate difference, play together, and be active members of society.

2.18 Below are details of Connecting Communities events, run between October 2015 and November 2016.

Date	Event
October 2015	<ul style="list-style-type: none"> <li>Black History Month workshops delivered in units, followed by 30 young people visiting the Slavery Museum in Liverpool.</li> </ul>
November 2015	<ul style="list-style-type: none"> <li>Alcohol Awareness Week – over 120 young people attended a Mocktail party they planned and organised.</li> </ul>
December 2015	<ul style="list-style-type: none"> <li>Ravenscliffe young people hosted an Eid party.</li> </ul>
February 2015	<ul style="list-style-type: none"> <li>Young people from 3 wards participated in volunteer training.</li> <li>Over 30 young people from across Bradford East attended an afternoon event to discuss issues affecting them, hosted on behalf of the Children's Trust Board.</li> </ul>
March 2016	<ul style="list-style-type: none"> <li>49 young people attended a 3 day residential with the focus on youth voice.</li> </ul>
April 2016	<ul style="list-style-type: none"> <li>36 young people attended a Lazer Quest knockout.</li> <li>15 young people from across Bradford East attended a Public Education Forum session on 'what makes a good school?'</li> </ul>
May 2016	<ul style="list-style-type: none"> <li>27 young people attended Bradford Pride.</li> </ul>

June 2016	<ul style="list-style-type: none"> <li>• Area wide 5 a side football competition.</li> </ul>
August 2016	<ul style="list-style-type: none"> <li>• 120 young people participated in Bradford East Sky Ride.</li> </ul>
September 2016	<ul style="list-style-type: none"> <li>• 20 young people from across the district participated in the Police consultation around developing posters for CSE awareness.</li> </ul>
October 2016	<ul style="list-style-type: none"> <li>• Over 30 young people attended a Youth Voice event during Safeguarding Week. Information gathered will be used to inform the Safeguarding Board.</li> </ul>
November 2016	<ul style="list-style-type: none"> <li>• Over 30 young women attended the South Bank, London Women of the World Festival.</li> </ul>

## **YOUNG PEOPLE WITH SPECIAL NEEDS**

- 2.19 SNOOP is a Bradford-wide organisation that has been supporting children and young people with disabilities for 16 years. Children and young people with disabilities do not have the same social networks as their peers, particularly when they are in special education. They do not go to each others houses for tea, sleep overs or parties. Their social networks are unnatural and they need to be supported to access opportunities and to initiate and maintain such social networks. Even with the introduction of personalisation (personal budgets) there is still not real choice by these young people as it is based on assessed need.
- 2.20 This leads to the whole area of transition – leaving school and moving into adulthood. For young people with disabilities, particularly autism and learning disabilities, getting a life of their own, independence, money, volunteering, supported employment and employment requires planning; knowledge of the options available, well in advance of leaving school so they know how much the budget may need to be. The young people depend on their parents and carers for much of this and parent and carers depend on professionals to help them through this massive change. Professionals do not necessarily have the capacity, the information and relationships with the young people and their parents to do this justice. SNOOP worked with parents, carers and young people with learning disabilities to produce a toolkit to help them to plan for a good life / adulthood. This has been tried and tested with families in Bradford and the Transitions Teams.
- 2.21 Hate Crime is a problem and the reporting of crimes is low. The *Help I'm Lost Card* – Bradford Safe Places scheme - is run by young people with learning disabilities. The Council has now ceased funding this. There is a need for support planning to be funded and training for parents and carers to be provided.
- 2.22 Common themes arise from the range of information provided in this report and its Appendices. This has allowed an in depth consideration of needs, issues facing young people and the Youth Service responses to these. From this come the recommendations.

### **3. OTHER CONSIDERATIONS**

- 3.1 On 25 February 2016 Bradford Council approved a budget which included proposals in relation to the Youth Service to make savings by: reducing the numbers of full-time and part-time youth workers, moving from a model of providing information, advice and guidance through two Information Shops to a District-wide information service, reducing the amounts available to Area Committees for allocation to activities and Youth Opportunity Fund grants, removing the budget for Youth Service vehicles and reducing Youth Service Finance administration.
- 3.2 The outcome of these savings over the next two years will mean that the capacity of the Youth Service to support District-wide work will be reduced.
- 3.3 Ward youth workers have therefore been tasked with working in partnership with local organisations to do what they can to address the gaps in services that have been identified. More information on this work is given on a ward by ward basis in Appendices A to F.

### **4. FINANCIAL & RESOURCE APPRAISAL**

#### **4.1 Financial**

- 4.1.1 Financial provision to resource district-wide provision has been allocated within the budgets devolved to the respective Area Committees with responsibility for that aspect of district-wide provision.
- 4.1.2 In 2015 - 2016 an amount of £2,000 was reserved centrally from each Area budget in order to provide some resources for district-wide provision in a consistent and transparent way, thus ensuring an equitable spread across the five constituencies.

### **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

No risk management and governance issues within the context of this report.

### **6. LEGAL APPRAISAL**

No legal issues apparent within the context of this report.

### **7. OTHER IMPLICATIONS**

#### **7.1 EQUALITY & DIVERSITY**

Equal Rights legislation has been considered as part of the detailed proposals for the devolution of services. The Youth Service has a responsibility to ensure that the services are accessible to all young people and that participation in the Service reflects this approach. Specific targeted work takes place to encourage participation from under-represented groups.

#### **7.2 SUSTAINABILITY IMPLICATIONS**

The delivery of services by the Youth Service and by voluntary and community organisations working locally enables local initiatives to be supported, encouraging groups and individuals to undertake activities that improve the social, economic and



environmental well being of their communities.

### **7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

No greenhouse gas emissions apparent within the context of this report.

### **7.4 COMMUNITY SAFETY IMPLICATIONS**

Providing positive experiences for young people helps to build self-confidence, raise aspiration and can provide and encourage 'diversionary activities' that builds and helps to support safer and stronger communities.

### **7.5 HUMAN RIGHTS ACT**

There are no direct Human Rights implications arising from the recommendations below.

### **7.6 TRADE UNION**

There are no implications for Trade Unions arising from this report.

### **7.7 WARD IMPLICATIONS**

District-wide Youth Service work and activities support young people and communities within all the Wards in the Bradford District.

## **8. NOT FOR PUBLICATION DOCUMENTS**

None.

## **9. OPTIONS**

- 9.1 That the Bradford East Area Committee welcomes the information given in this report and approves the recommendations.
- 9.2 That the Bradford East Area Committee seeks additional information on aspects of these services that are delivered locally.

## **10. RECOMMENDATIONS**

- 10.1 That the provision, needs and work to address gaps in services for young people in the Appendices to this report be welcomed.
- 10.2 That the Youth Service offers continued support for vulnerable young people (one-to-one where appropriate and possible), focussing on information, advice and guidance for:-
  - those at risk of CSE.
  - those struggling to continue in education; working in partnership with local schools and supporting initiatives such as homework clubs.
  - those at risk of becoming teenage parents, those needing access to sexual health and contraception advice, and work on healthy relationships.
  - those with or at risk of substance misuse either illegal drugs or alcohol.
  - those at risk of anti-social or criminal behaviour.

- 10.3 That the Youth Service continues community cohesion work; supporting young people to mix with people of different cultural, social, ethnic and faith backgrounds to themselves.
- 10.4 That the Youth Service continues to offer free training to both young people and adults to volunteer and support a varied range of activities and sessions for young people across Bradford East.
- 10.5 That the Youth Service continues to offer support to voluntary and community organisations to provide appropriate sessions and activities for young people as needed. This could be by:-
- supporting sessions with Youth Service staff.
  - helping organisations with organisational issues, enabling them to run sessions effectively and safely.
  - providing volunteer and committee training.
  - helping organisations draw in volunteers and offering training to them.
- 10.6 That the Youth Service continues to offer support towards independence with life skills such as budgeting, planning, IT skills and team working.
- 10.7 That the Youth Service explores different models of delivering open-access provision to the 13 to 19 years age range where it is proving difficult on an ongoing basis to deliver this.
- 10.8 That the Youth Service withdraws from running sessions that are poorly attended.
- 10.9 That the Youth Service links in with SNOOP to support their work with young people with special needs, where appropriate and possible.

## **11. APPENDICES**

- 11.1 Appendix A: Little Horton provision and needs  
Appendix B: Bowling and Barkerend provision and needs  
Appendix C: Bolton and Undercliffe provision and needs  
Appendix D: Bradford Moor provision and needs  
Appendix E: Eccleshill provision and needs  
Appendix F: Idle and Thackley provision and needs  
Appendix G: Bradford East ASB interventions  
Appendix H: Bradford East Sexual Health Report  
Appendix I: Families First

## **12. BACKGROUND DOCUMENTS**

- 12.1 District wide Youth Service Provision, Document 'E', Bradford East Area Committee, 22 July 2015.
- 12.2 Bradford Youth Offer Review, Document 'BQ', Council Executive, 10 March 2015.